

Message Text

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ACTION L-02

INFO OCT-01 EUR-12 ISO-00 SCA-01 SCS-03 CPR-01 IO-10 PPT-01

SAJ-01 CIAE-00 DODE-00 PM-03 H-01 INR-07 NSAE-00

NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15 USIA-06 NIC-01

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R 081143Z FEB 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 7841

INFO AMEMBASSY VIENNA

AMEMBASSY LONDON

AMEMBASSY BERLIN

USMISSION USBERLIN

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

C O N F I D E N T I A L BONN 02197

E.O. 11652: GDS

TAGS: PGOV, PFOR, CONS, GW, GE, AU

SUBJECT: GDR CONSULAR NEGOTIATIONS AND THE GERMAN
CITIZENSHIP PROBLEM

REF: BONN 1755 AND PREVIOUS, VIENNA 1082

1. INITIAL BONN PRESS COVERAGE OF FOREIGN MINISTER
GENSCHER'S VISIT TO AUSTRIA CONVEYS THE IMPRESSION THAT
FRG-AUSTRIAN DIFFERENCES WITH REGARD TO THE GDR-AUSTRIAN
CONSULAR AGREEMENT HAVE BEEN CLARIFIED TO GERMAN SATIS-
FACTION. A DPA DISPATCH FROM VIENNA QUOTES GENSCHER AS
SAYING THAT KREISKY HAD CONFIRMED THERE WOULD BE NO
CHANGE IN THE HITHERTO SATISFACTORY PRACTICES ON CON-
SULAR REPRESENTATION. GENSCHER IS FURTHER QUOTED AS
SAYING THAT THE FRG CAN GRANT CONSULAR PROTECTION TO
THOSE WHO ASK FOR IT. KREISKY IS SAID TO HAVE GIVEN
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ASSURANCES THAT THE AUSTRIAN AUTHORITIES DID NOT INTEND

TO FORCE ANYONE INTO ONE CITIZENSHIP OR ANOTHER.

2. FONOFF POLITICAL DIRECTOR VAN WELL HAD TOLD AMBAS-
SADOR HILLENBRAND FEBRUARY 6 THAT GENSCHER PLANNED TO
TELL THE AUSTRIANS THAT THE FRG HAD AN AGREED TEXT WITH
THE BRITISH FOR THE LATTER TO USE IN ITS CONSULAR NEGO-
TIATIONS WITH THE GDR. HOPEFULLY THIS WOULD ENCOURAGE
THE AUSTRIANS TO BE MORE FORTHCOMING IN MEETING FRG
WISHES. VAN WELL HAD EXPRESSED APPRECIATION OVER
BRITISH ASSISTANCE IN THIS PROBLEM. VAN WELL HAD NOTED
THAT THE FRG WAS SATISFIED WITH KREISKY'S PROMISE THAT
THERE WOULD BE "NO CHANGE" IN THE PRESENT PRACTICE
WHEREBY A GERMAN COULD APPLY TO AN FRG CONSULATE
FOR ASSISTANCE REGARDLESS OF WHERE HE HAD PREVIOUSLY
LIVED. HOWEVER, KREISKY WOULD NOT BE IN POWER FOREVER.
THE FRG COULD NOT EXCLUDE THE POSSIBILITY THAT THE GDR
WOULD LATER ON TRY TO EXERCISE THE "RIGHTS" THAT IT HAD
OBTAINED IN THE GDR-AUSTRIAN CONSULAR CONVENTION. THE
FRG HAD INDICATIONS THAT THAT IS EXACTLY WHAT THE GDR
PLANS TO DO. SOME SAY THAT THE GDR INTENDS TO CREATE A
"PAPER WALL" SIMILAR TO THE REAL WALL IN BERLIN. THE
FRG WANTED SOMETHING CONCRETE FROM THE AUSTRIAN GOVERN-
MENT TO WHICH IT COULD REFER IN CASE ITS SUSPICIONS ARE
REALIZED.

3. COMMENT. WE HAVE QUERIED THE FOREIGN OFFICE AS TO
WHETHER THE AUSTRIANS HAD MAINTAINED WITH GENSCHER
THEIR PREVIOUS POSITION; I.E., THAT, WHILE THERE WOULD
INDEED BE NO CHANGES IN PAST PRACTICE ON CONSULAR RE-
PRESENTATION, THEY WERE NOT REPEAT NOT PREPARED TO GIVE
WRITTEN ASSURANCES IN AN EXCHANGE OF LETTERS OR BY
UNILATERAL STATEMENT. OUR CONTACTS SAID THAT FURTHER
TALKS ON THE SUBJECT WERE ENVISAGED WITH THE AUSTRIANS,
AND THERE WERE "PROSPECTS" FOR WRITTEN ASSURANCES. THEY
WERE NOT ANY MORE SPECIFIC THAN THIS. WE HAVE THE IM-
PRESSION THAT THE MAIN RESULT OF THE GENSCHER VISIT, SO
FAR AS THE GDR-AUSTRIAN CONSULAR AGREEMENT IS CONCERNED,
IS TO REMOVE SOME OF THE HEAT WHICH HAD COME INTO THE
ISSUE CHIEFLY AS A RESULT OF GENSCHER'S PUBLIC STATE-
MENTS (AND KREISKY'S RESPONSE). THIS PRACTICAL RESULT
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IS PROBABLY TO THE SATISFACTION OF BOTH SIDES, ALTHOUGH
IT LEAVES OPEN THE QUESTION OF THE "PROSPECTS" FOR
WRITTEN ASSURANCES.
HILLENBRAND

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